

Economic Stimulus

Introduction:

On February 17, 2009, the President signed into law the American Recovery and Reinvestment Act (ARRA). Pursuant to this legislation, the Department will be accelerating transportation projects into FY 2009. The following instructions are specific to these projects being advanced/added to the work program. All existing work program instructions apply to these projects unless otherwise modified in this document.

General Information

- All funds allocated for economic stimulus projects are 100% federal, no state or local match required regardless of the transportation system on which they are used.
- Projects funded in the current Adopted Work Program (FY 2010 - FY 2014) are to be programmed as advances; all other projects will be considered adds. For project phases being advanced, the comments must include the year the project is currently funded in the Adopted Work Program, as this will be required for the statewide Work Program Amendment.
- All funds must be programmed on projects on the federal aid highway system unless specifically noted within the program areas below.
- One budget amendment and one work program amendment have been processed for all economic stimulus projects. The Work Program Development and Budget Offices prepared the statewide amendments. Any changes to the list of projects being funded will require a new work program amendment to delete the project included in the initial amendment and add the new project.
- One new budget category (088825) along with several new fund codes and program numbers will be used for programming the economic stimulus projects. Please see programming guidelines below for instructions specific to each area.
- Economic stimulus funds may not be used for in-house phases. DIH funds must be used for in-house phases on projects on the state highway system. Other federal funds must be used for in-house phases on projects off the state highway system, based on eligibility. Economic stimulus funds may be used to cover costs attributable to local government employees working on approved ARRA projects under a LAP agreement.
- All federal non-eligible project costs must be programmed with state or local funds, depending upon transportation system and legislative authority for use of state funds, in accordance with s.. 339.08(2), F.S. (See Part II, Chapter 1, Section G of the Work Program Instructions for a list of eligible uses for state funds.)
- Any new projects to be added or any projects advanced that are not on the approved ARRA project lists require the Assistant Secretary's approval prior to programming. Statewide managed funds released must be returned to the statewide program for prioritization.
- Economic stimulus funds may not be used for programming compensation to short listed firms for design build projects.
- Other funds (federal, state) than those allocated under ARRA are to be programmed in accordance with existing work program instructions.
- Local funds—the program number to be used with local funds on ARRA projects, is the non-ARRA program number that would have been used on the major portion of the phase. Do not use ARRA program numbers with local funds on ARRA projects.

Authorization of Federal Funds

- All normal federal provisions and requirements apply, with additional reporting requirements.
- Obligated balances are available for expenses incurred until September 30, 2015, at which point any remaining balance will be canceled.
- In the Federal Aid Management System (FAMS) on the “FP Info” page, the Major Project designation for “ARRA - American Recovery and Reinvest” must be selected.
- The following comments must be submitted with the authorization request in FAMS:
 - Florida agrees to comply with the reporting requirements, terms and conditions set forth in the ARRA and as designated by the FHWA; ARRA funds are not obligated for advance construction purposes authorized under 23 U.S.C. 115(b); and ARRA funds are not eligible for costs incurred prior to the date of obligation.
 - If other federal funds, using the AC mode, are needed to supplement the ARRA funds on a project, review and approval by the Office of Work Program is required, before proceeding. The Office of Work Program will review these on a case by case basis to ensure the programming is consistent with FHWA requirements. Requests are to be submitted to the Work Program Development Office.

Additional implementation guidance and related reporting requirements are available at:
available at: <http://www.fhwa.dot.gov/economicrecovery/guidance.htm>

Surface Transportation Program

Program Purpose

The Surface Transportation Program (STP) provides flexible funding that may be used by States and localities for projects on any Federal-aid road, including the National Highway System (NHS), bridge projects on any public road, transit capital projects, and intra-city and inter-city bus terminals and facilities.

A “Federal-aid road” is defined to be any road in the state except for roads that are functionally classified as local roads or rural minor collectors. However, the following types of projects are not restricted to these “federal-aid roads”, but may include any public road:

- Bridge projects
- Carpool/vanpool project
- Fringe and corridor parking facilities and programs
- Bicycle transportation and pedestrian walkways
- Highway and transit safety improvements and programs
- Hazard elimination projects
- Projects to mitigate hazards caused by wildlife
- Railway-highway grade crossings
- Environmental mitigation to address water pollution due to highway runoff or reduce vehicle-caused wildlife mortality while maintaining habitat connectivity, and establishment of transportation museums

Eligible use of Funds

- **Highway Projects**
 - Construction, reconstruction, resurfacing, restoration, and rehabilitation
 - Operational improvements

- Highway Safety Improvements
 - Surface transportation planning, highway and transit technology transfer activities, and research and development
 - Capital and operating costs for traffic management and control
 - Fringe and corridor parking facilities
 - Carpool and vanpool projects
 - Improvements necessary to accommodate other transportation modes
 - Development and establishment of management systems (highway pavement, bridge, highway safety, traffic congestion, public transportation facilities and equipment, and intermodal transportation facilities and systems)
 - Wetland mitigation
 - Bicycle facilities and pedestrian walkways adjacent to an NHS route
 - Infrastructure based intelligent transportation systems capital improvements
 - Advanced truck stop electrification systems
 - Projects relating to intersections that have disproportionately high accident rates, have high congestion, and are located on a federal-aid highway
 - Environmental restoration and pollution abatement (on a 4R project the expenditures for this activity may not exceed 20 percent of the total cost of the project)
 - Control of terrestrial and aquatic noxious weeds and establishment of native species
- **Transit Projects** (See Instructions on Transferring STP funds to Federal Transit Administration)
 - All projects that might otherwise be eligible for funding under current FTA grant programs, excluding operating assistance.
 - Purchase of rolling stock (buses and rail cars/locomotives/work trains), and other transit equipment
 - Construction, rehab, and/or improvements of bus and fixed rail systems and other transit facilities (including design, engineering, location surveying, mapping, and acquiring rights-of-way).
 - Programs for improved public transit and most other transportation control measures for the Clean Air Act
 - Car/Vanpool projects
 - Fringe and corridor park and ride facilities
- **Transportation Enhancement Projects** (No restrictions as to geographical area)
 - Provision of facilities for pedestrians and bicycles
 - Provision of safety and educational activities for pedestrians and bicyclist
 - Acquisition of scenic easements and scenic or historic sites (including historic battlefields)
 - Scenic or historic highway programs (including the provision of tourist & welcome center facilities)
 - Landscaping and other scenic beautification
 - Historic preservation
 - Rehabilitation of historic transportation buildings, structures, or facilities (including historic railroad facilities and canals)
 - Preservation of abandoned railway corridors (including the conversion and use thereof for pedestrian or bicycle trails)
 - Inventory control and removal of outdoor advertising
 - Archaeological planning and research
 - Environmental mitigation to address water pollution due to highway runoff or reduce vehicle-caused wildlife mortality while maintaining habitat connectivity
 - Establishment of transportation museums
 - Preventative maintenance
 - Overhaul and rebuilding of buses

- Crime prevention and security equipment
- Leasing equipment and facilities for use in public transportation, subject to regulations that the US DOT Secretary prescribes limiting the leasing arrangements to those that are more cost-effective than purchase or construction
- Public transportation improvement that enhances pedestrian and bicycle access to a public transportation facility

- **Additional Eligible Projects with Stimulus Funds Only**
 - Passenger and freight rail transportation - (1) projects for a public freight rail facility or a private facility providing public benefit for highway users; (2) for an intermodal freight transfer facility; for a means of access to a facility described in (1) or (2); for a service improvement for a facility described in (1) or (2), including a capital investment for an intelligent transportation system; or a combination of projects as described with the common objective of improving the flow of goods.
 - Port infrastructure - if project is located within the boundaries of a port terminal, includes only such surface transportation infrastructure modifications as are necessary to facilitate direct intermodal interchange, transfer, and access into and out of the port.
 - Stormwater runoff - retrofitting and construction of stormwater treatment systems to meet Federal and State requirements pursuant to the Federal Water Pollution Control Act (on a 4R project the expenditures for this activity may not exceed 20 percent of the total cost of the project)

Program Features and Programming Guidelines

(1) Areas with populations over 200,000

These funds must be used in the federally designated Transportation Management Areas (TMAs). The TMA designation applies to the entire metropolitan planning area.

These funds have been allocated for each of the urban areas in the state. Separate Distribution Area Codes have been established in WPA to correspond to each of these urban areas, with the exception of X05 and X06 which are sub-allocations (in WPA) under the “Miami” federal TMA. Projects programmed with FSSU funds must also carry an appropriate distribution area code, as follows:

Distribution Area	Transportation Management Area
X01	Cape Coral
X02	Sarasota – Bradenton
X03	Jacksonville
X04	Pensacola, FL - AL
X05	Ft. Lauderdale - Hollywood – Pompano
X06	Palm Beach - Boca Raton - Delray Beach
X07	Daytona Beach – Port Orange
X08	Melbourne – Palm Bay
X09	Orlando
X10	Miami
X11	Tampa - St. Petersburg
X12	Bonita Springs – Naples
X13	Tallahassee
X14	Port St. Lucie

These funds are to be authorized at 100%. Non-eligible costs must be programmed with either state or local funds, as appropriate.

Programming Guidelines

- Fund Code: FSSU
- FAC: C230
- Item Group Identifier: ARRA
- Allocation Type: 1
- Use the Federal Stimulus Program Plan/Budget Crosswalk for the appropriate transportation system, phase and program number
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

(2) Areas with populations of 200,000 or less

These funds have been allocated to the districts and must be used in areas of the state that are located outside of the boundaries of the Transportation Management Areas (TMAs).

These funds are to be authorized at 100%. Non-eligible costs must be programmed with either state or local funds, as appropriate.

Programming Guidelines:

- Fund Code: FSSL
- FAC: C200
- Item Group Identifier: ARRA
- Allocation Type: 1
- Use the Federal Stimulus Program Plan/Budget Crosswalk for the appropriate transportation system, phase and program number
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

(3) Areas with populations of 5,000 or less

These funds have been allocated to the districts and must be used exclusively in rural areas of the state with a population of 5,000 or less.

These funds are to be authorized at 100%. Non-eligible costs must be programmed with either state or local funds, as appropriate.

Programming Guidelines:

- Fund Code: FSSN
- FAC: C250
- Item Group Identifier: ARRA
- Allocation Type: 1
- Use the Federal Stimulus Program Plan/Budget Crosswalk for the appropriate transportation system, phase and program number
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

(4) Any Area in the State – Flexible Funds

These funds have been allocated on a statewide basis. Project selection will be made on a statewide basis.

These funds are to be authorized at 100%. Non-eligible costs must be programmed with either state or local funds, as appropriate.

Programming Guidelines:

- Fund Code: FSF1
- FAC: C240
- Item Group Identifier: ARRA
- Allocation Type: 1
- Use the Federal Stimulus Program Plan/Budget Crosswalk for the appropriate transportation system, phase and program number
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

(5) Transportation Enhancements

Qualifying activities are listed in the “Eligible Use of Funds” section above. These funds have been allocated to the districts, with a portion to Central Office for statewide projects.

Programming Guidelines:

- Fund Code: FSSE
- FAC: C220
- Item Group Identifier: ARRA
- Allocation Type: 1
- Use the Federal Stimulus Program Plan/Budget Crosswalk for the appropriate transportation system, phase and program number
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

(6) Other Eligible Projects

If selected, funds for other eligible projects relating to modes other than highways may be transferred from FHWA to the appropriate oversight federal agency for administration directly with the local agency involved.

Programming Guidelines:

- Passenger and freight rail transportation - for example, if funds were to be transferred to the Federal Rail Agency for a freight rail project, the programming guidelines would be as follows:

Phase: 94	and	Phase: 94
Transportation System: 10		Transportation System: 10
Funds: FSSU		Funds: FRA
Program: SP		Program: SP
Allocation Type: 6		Allocation Type: 4
Item Group Identifier: ARRA		Item Group Identifier: ARRA

Note: as FSSU funds are 100% federal, there is no hard match on the PAR. Therefore, when transferring the funds to FTA, no PAR adjustments are required.

- Port Infrastructure - for example, a project providing access in and out of a port would be programmed as Intermodal Access, as follows:

Phase: 94

Transportation System: 11

Program No.: SI

Allocation Type: 1

Funds: FSSU, FSSL, FSSN, FSF1, as appropriate

Item Group Identifier: ARRA

Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

- Stormwater runoff - projects for stormwater runoff would be programmed using the same guidelines as listed above for highway construction projects.

Federal Transit Administration Funding

Program Features and Programming Guidelines

(1) Section 5311 - Public transit assistance outside urbanized areas

FTA has provided the following guidance on eligible capital for the economic stimulus funding, as follows:

- Acquiring, constructing, supervising, or inspecting equipment or a facility for use in public transportation, expenses incidental to the acquisition of construction (including designing, engineering, location surveying, mapping and acquiring rights-of-way), transit related intelligent transportation systems, relocation assistance, acquiring replacement housing sites and acquiring, constructing, relocating, and rehabilitating replacement housing
- Purchasing a public transportation vehicle
- Rehabilitating a bus
- Remanufacturing a bus
- Preventative maintenance
- Leasing equipment or a facility for use in public transportation, subject to regulations that the Secretary prescribes limiting the leasing arrangements to those that are more cost-effective than purchase or construction
- A public transportation improvement that enhances pedestrian and bicycle access to a public transportation facility
- Introduction of new technologies
- Crime prevention and security

Funds provided for the Section 5311 will be provided to the Department for administration. All funds must be used for capital projects. Funds awarded to projects other than vehicle purchases will be transferred to the districts. All funds awarded to projects for vehicle purchases will be retained in Central Office. The vehicles will be purchased under the available State contracts.

Programming Guidelines:

- Fund Code: FSDU
- Item Group Identifier: ARRA
- Allocation Type: 1
- Transportation System: 08
- Phase: 93 or 94, as appropriate
- Program No.: SP
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

(2) Section 5307 and Section 5340 - Transit Assistance; Section 5309 - Fixed Guideway

Funds provided for these programs will be administered by FTA and funds will go directly to the local transit agencies from FTA. The Department does not have administrative responsibility for these funds. The projects must be programmed in the Adopted Work Program in order for the projects to be included in the TIP/STIP. Only capital projects are eligible for these funds.

Programming Guidelines:

- Fund Code: FTA
- Distribution Area: ARRA
- Allocation Type: 4
- Transportation System: 08
- Phase: 93 or 94, as appropriate
- Program No.: SP
- Work Mix: The standard Work Program Instructions for work mixes apply to all economic stimulus projects

WPA Reporting

The fund group roll-up of FS.. has been established in order to pull reports on all projects with economic stimulus funds being administered by the Department.

Attachment

- Federal Stimulus Program Plan/Work Program/ Budget Crosswalk